BYLAW #713

A BYLAW TO ADOPT A FINANCIAL PLAN FOR THE PERIOD OF 2014 to 2018

WHEREAS section 165 of the *Community Charter* SBC Chap. 26 requires that Council adopt a financial plan for a period of five years, and

NOW THEREFORE, the Council of the Village of Montrose, in open meeting assembled, hereby ENACTS AS FOLLOWS:

SHORT TITLE

1. (1) This Bylaw may be cited as the "MONTROSE FINANCIAL PLAN 2014-2018"

SERVICE PRIORITY POLICIES

- 2. (1) "Essential Service" means a service to which the following criteria apply:
 - (a) Revenues raised to meet the demands of the service;
 - (b) Built-in redundancy;
 - (c) Borrowing to be authorized if current revenues are inadequate.
 - (2) Essential Services shall include:
 - (a) The domestic water system;
 - (b) The sanitary sewer system;
 - (c) The storm drain system.
- 3. (1) "Secondary Service" means a service to which the following criteria apply:
 - (a) Funding raised to maintain the value of assets;
 - (b) Service quality priority over service quantity;
 - (c) Borrowing only as approved through the budget process.
 - (2) Secondary Services shall include:
 - (a) Parks, playgrounds, and playing fields;
 - (b) Municipal buildings;
 - (c) Road system;
 - (d) Solid waste removal;
 - (e) General government.
- 4. (1) "Tertiary Service" means a service of a special nature identified by Council to which the following criteria apply:
 - (a) Funding capped for the duration of the service;
 - (b) Borrowing by referendum only;
 - (c) Interruptible projects.
 - (2) Tertiary Services shall include:
 - (a) Social and Cultural Services.

GENERAL MATTERS

- 5. (1) For the purpose of this Bylaw, the funding sources and levels indicated shall be considered target levels to be achieved over the term of this financial plan.
 - (2) All excess revenues or excess expenditures accrued in the Water Operating Fund or the Sewer Operating Fund over the course of a fiscal year shall be transferred to the General Operating Fund
 - (3) All excess revenues accrued in the General Operating Fund, Water Operating Fund and/or the Sewer Operating Fund shall be transferred to an appropriate Reserve Fund.
- 6. (1) The planned revenues for the years 2014 2018 relating to the General Operating Fund shall be those recorded on Schedule "A" attached to, and

forming part of this Bylaw.

- (2) The planned expenditures for the years 2014 2018 relating to the General Operating Fund shall be those recorded on Schedule "B" attached to, and forming part of this Bylaw.
- (3) The planned revenues and expenditures for the years 2014 2018 relating to the Water Operating Fund shall be those recorded on Schedule "C" attached to, and forming part of this Bylaw.
- (4) The planned revenues and expenditures for the years 2014 2018 relating to the Sewer Operating Fund shall be those recorded on Schedule "D" attached to, and forming part of this Bylaw.
- (5) The Statement of Objectives and Policies for the years 2014 2018 relating to the Financial Plan shall be those recorded on Schedule "E" attached to, and forming part of this Bylaw.

ENACTMENT

- 7. (1) If any section, subsection, sentence, clause or phrase of this Bylaw is for any reason held to be invalid by the decision of any court of competent jurisdiction, the invalid portion shall be severed and the part that is invalid shall not affect the validity of the remainder.
 - (2) This Bylaw shall come into full force and effect on final adoption.

READ A FIRST TIME READ A SECOND TIME READ A THIRD TIME PUBLIC CONSULTATION HELD RECONSIDERED AND FINALLY ADOPTED this 22^{nd} day of April, 2014 this 22^{nd} day of April, 2014 this5 th day of May , 2014 this 5th day of May, 2014 this 8th day of May, 2014

Mayor

Corporate Officer

Certified a true copy of Bylaw #713, as adopted

Corporate Officer

BYLAW #713

SCHEDULE "A" - GENERAL FUND REVENUES

	2013	2013 PRE	2014	2015	2016	2017	2018
	BUDGET	AUDIT	BUDGET	BUDGET	BUDGET	BUDGET	BUDGET
TAXES							
Ad Valorem Taxes	115,423	115,423	191,346	195,173	198,101	201,072	204,088
Drainage Parcel Taxes	24,150	24,150	24,150	24,633	25,002	25,378	25,758
Road Parcel Taxes	100,740	100,740	46,000	46,920	47,624	48,338	49,063
Community Development Parcel Taxes	2,415	2,415	0	0	0	0	0
Utility Taxes	11,406	11,406	11,581	11,500	11,500	11,500	11,500
Grant in Lieu of Taxes	2,900	2,902	2,900	2,900	2,900	2,900	2,900
TOTAL TAXES	257,034	257,036	275,977	281,126	285,127	289,188	293,310
SALE OF SERVICES							
Garbage Service	19,300	22,078	21,050	20,500	20,500	21,000	21,000
Recreation Services	6,000	9,447	8,000	8,000	8,000	8,500	8,500
Other Services	150	309	400	500	500	600	600
TOTAL SALE OF SERVICES	25,450	31,834	29,450	29,000	29,000	30,100	30,100
OTHER REVENUES FROM OWN SOURCES							
Licenses & Permits	3,900	5,788	4,900	4,500	4,500	4,500	4,800
Rentals	64,299	59,304	65,851	66,510	67,175	67,846	68,525
Miscellaneous TOTAL REVENUES FROM OWN	23,550	34,317	23,450	25,000	25,000	25,000	25,000
SOURCES	91,749	99,408	94,201	96,010	96,675	97,346	98,325
UNCONDITIONAL TRANSFERS							
	246,290	246,290	246,290	250,000	250,000	250,000	250,000
CONDITIONAL TRANSFERS							
	162,141	172,352	168,213	169,895	171,594	173,310	175,043
INTERNAL TRANSFER							
Water Fund Administration	23,194	23,194	30,141	30,744	31,359	31,986	32,626
Sewer Fund Administration	34,485	34,485	39,914	40,712	41,527	42,357	43,204
Other Transfers	60,000	51,953	16,330	0	2,200	3,200	1,500
TOTAL INTERNAL TRANSFERS	117,679	109,631	86,385	71,456	75,085	77,543	77,330
COLLECTIONS FOR OTHERS							
	759,437	759,437	744,467	750,000	750,000	750,000	750,000
TOTAL GENERAL FUND REVENUES							
	<u>1,659,780</u>	<u>1,675,988</u>	<u>1,644,983</u>	<u>1,647,487</u>	<u>1,657,481</u>	<u>1,667,487</u>	<u>1,674,107</u>

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SCHEDULE "B" - GENERAL FUND EXPENDITURES

	2013	2013	2014	2015	2016	2017	2018
		PRE					
GENERAL GOVERNMENT SERVICES	BUDGET	AUDIT	BUDGET	BUDGET	BUDGET	BUDGET	BUDGET
Legislative	22,000	20,105	23,350	23,817	24,174	24,537	24,905
General Administration	321,680	299,904	337,371	344,118	349,280	354,519	24,903 359,837
Other General Government Services	52,800	37,806	43,980	44,860	45,757	46,672	47,605
TOTAL GENERAL GOVT SERVICES	396,480	357,815	404,701	401,500	407,000	412,500	420,000
	,						,
GENERAL PUBLIC WORKS							
General Public Works	7,377	10,784	7,633	7,747	7,864	7,982	8,101
Workshop	13,553	14,283	15,851	16,089	16,330	16,575	16,824
General Public Works Equipment	26,196	20,425	24,926	25,300	25,679	26,065	26,456
TOTAL GENERAL PUBLIC WORKS	47,126	45,492	48,410	49,136	49,873	50,621	51,381
PROTECTIVE SERVICES							
Bylaw Enforcement	10,150	8,259	10,150	10,252	10,354	10,509	10,667
Other Protective Services	15,373	17,795	12,154	12,276	12,398	12,522	12,648
TOTAL PROTECTIVE SERVICES	25,523	26,054	22,304	22,527	22,752	23,032	23,314
TRANSPORTATION SERVICES							
Equipment Operation & Maintenance	11,171	13,746	11,257	11,426	11,540	11,656	11,772
Road Maintenance	73,719	51,139	93,001	94,396	95,812	97,249	98,222
Traffic Services	15,838	16,169	15,608	15,842	16,080	16,321	16,484
	-		-				-
SERVICES	100,728	81,054	119,866	121,664	123,432	125,226	126,478
ENVIRONMENTAL HEALTH	00.404	07 000	07.074	00.007	00 7 00		00.055
SERVICES	26,121	27,833	27,674	28,227	28,792	29,368	29,955
COMMUNITY & PLANNING							
SERVICES	43,065	42,195	23,845	15,000	15,000	15,000	20,000
RECREATION & CULTURAL							
SERVICES							
Recreation Commission	10,682	9,951	11,084	12,000	12,000	12,000	12,000
Community Hall	29,468	32,415	26,922	27,326	27,736	28,152	28,574
Parks	33,998	28,857	34,478	35,106	35,896	36,589	37,405
TOTAL RECREATION & CULTURE	74,148	71,223	72,484	74,432	75,632	76,741	77,979
FISCAL SERVICES							
Debt Servicing	0	0	0	20,000	20,000	20,000	20,000
Transfer to Other Funds	90,800	117,081	97,485	65,000	65,000	65,000	65,000
Transfer of Taxes Collected for Others	780,788	782,774	766,064	750,000	750,000	750,000	750,000
TOTAL FISCAL SERVICES	871,588	899,855	863,549	835,000	835,000	835,000	835,000
CAPITAL PROJECTS							
Administration	0	0	0	0	0	0	0
Public Works	50,000	49,098	32,150	70,000	70,000	70,000	60,000
Recreation	25,000	21,431	30,000	30,000	30,000	30,000	30,000
TOTAL CAPITAL PROJECTS	75,000	70,529	62,150	100,000	100,000	100,000	90,000
TOTAL GENERAL EXPENDITURES	<u>1,659,779</u>	<u>1,622,049</u>	<u>1,644,983</u>	<u>1,647,486</u>	<u>1,657,481</u>	<u>1,667,487</u>	<u>1,674,107</u>
General Fund Surplus (Deficit)	0	53,939	0	0	0	0	0
Consolidated Funds Surplus (Deficit)	0	<i>\\ \</i> 070	_	0	0	0	0
Consolidated runus Surplus (DeliCit)	U	44,078	0	U	U	U	U

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SCHEDULE "C" - WATER FUND REVENUES & EXPENDITURES

	2013	2013 PRE	2014	2015	2016	2017	2018
	BUDGET	AUDIT	BUDGET	BUDGET	BUDGET	BUDGET	BUDGET
WATER FUND REVENUES							
TAXES	111,205	111,205	111,205	113,985	116,835	119,756	122,750
SALE OF SERVICES	109,868	111,943	112,185	114,990	117,864	120,811	123,831
OTHER REVENUES							
Government Grants	1,087,404	1,087,741	0				
Own Sources	89,317	562,695	45,319	0	0	0	0
TOTAL OTHER REVENUES	1,176,721	1,650,436	45,319	0	0	0	0
TOTAL WATER FUND REVENUES	<u>1,397,794</u>	<u>1,873,584</u>	<u>268,709</u>	<u>228,975</u>	<u>234,699</u>	<u>240,567</u>	<u>246,581</u>

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	2013	2013	2014	2015	2016	2017	2018
	BUDGET	PRE AUDIT	BUDGET	BUDGET	BUDGET	BUDGET	BUDGET
WATER FUND EXPENDITURES	202021			202021	202021	202021	202021
			-				
GENERAL GOVERNMENT SERVICES	41,794	34,855	41,741	39,000	39,585	40,179	40,781
SERVICES	41,794	34,035	41,741	39,000	39,365	40,179	40,701
ENVIRONMENTAL HEALTH SERVICES							
Water Supply & Distribution System							
Water Supply and Treatment	39,033	45,782	41,217	41,835	42,463	43,100	43,746
Water Storage and Distribution	79,113	69,473	155,751	56,139	57,651	58,577	59,814
TOTAL ENVIRONMENTAL HEALTH	118,146	115,255	196,968	97,974	100,114	101,888	103,799
ENVIRONMENTAL & PLANNING	15,000	13365	12,500	12,000	5,000	30,000	0
FISCAL SERVICES							
Long-Term Interest	6,308	6,308	0	0	0	0	0
Principal Installments	26,771	26,771	0	0	0	0	0
Transfers to other funds	0	497,460	0	0	0	0	0
TOTAL FISCAL SERVICES	33,079	530,539	0	0	0	0	0
TOTAL HOUSE SERVICES	55,075	550,555	Ū	U	U	Ū	U
TOTAL CAPITAL PROJECTS	1,189,775	1,192,364	17,500	80,000	90,000	68,500	102,000
TOTAL WATER FUND	4 007 704	4 000 070	200 700	000.074	224 626	240 507	040 500
EXPENDITURES	<u>1,397,794</u>	<u>1,886,378</u>	<u>268,709</u>	<u>228,974</u>	<u>234,699</u>	<u>240,567</u>	<u>246,580</u>
SURPLUS (DEFICIT)	0	-12,794	0	0	0	0	0

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SCHEDULE "D" - SEWER FUND REVENUES & EXPENDITURES

	2013	2013 PRE	2014	2015	2016	2017	2018
	BUDGET	AUDIT	BUDGET	BUDGET	BUDGET	BUDGET	BUDGET
SEWER FUND REVENUES							
TAXES	58,710	58,710	58,710	59,603	60,497	61,400	62,321
SALE OF SERVICES	135,928	137,833	139,361	141,452	143,574	145,727	147,913
OWN SOURCES	0	7,000	34,805	0	0	0	0
TOTAL SEWER FUND REVENUES	<u>194,638</u>	<u>203,543</u>	<u>232,877</u>	<u>201,055</u>	<u>204,071</u>	<u>207,127</u>	<u>210,234</u>

				1			
	2013	2013 PRE	2014	2015	2016	2017	2018
	BUDGET	AUDIT	BUDGET	BUDGET	BUDGET	BUDGET	BUDGET
SEWER FUND EXPENDITURES			-				
GENERAL GOVERNMENT			-				
SERVICES	42,110	37,520	46,539	46,000	46,000	46,500	47,000
			-				
ENVIRONMENTAL HEALTH SERVICES							
Collection System Maintenance	13,977	11,804	27,673	12,070	12,646	12,741	13,115
Lift Station Maintenance	17,453	14,815	21,088	17,500	17,763	18,029	18,300
Sewage Treatment Plant	73,879	78,828	74,078	74,984	76,162	77,357	78,319
TOTAL ENVIRONMENTAL HEALTH	105,309	105,447	122,838	104,554	106,571	108,127	109,734
	31,500	24 642	63 500	20.000	0	20.000	500
ENVIRONMENTAL & PLANNING	31,500	24,643	63,500	20,000	0	20,000	500
FISCAL SERVICES							
Debt Servicing							
Long-Term Interest	0	0	0	0	0	0	0
Principal Installments	0	0	0	0	0	0	0
Other Transfers	719	33,000	0	0	0	0	0
TOTAL FISCAL SERVICES	719	33,000	0	0	0	0	0
TOTAL CAPITAL PROJECTS	15,000	0	0	30,500	51,500	32,500	53,000
	-,	-	-	,	- ,	- ,	,
TOTAL SEWER FUND EXPENDITURES	194,638	200,610	232,877	201,054	204,071	207,127	210,234
LA LIDITORES	134,030	200,010	232,011	201,034	<u>204,07 1</u>	201,121	<u>210,234</u>
SURPLUS (DEFICIT)	0	2,933	0	0	0	0	0

BYLAW #713

SCHEDULE "E" – Statement of Objectives and Policies

In accordance with Section 165(3.1) of the *Community Charter*, the Village of Montrose (Village) is required to include in the Five Year Financial Plan, objectives and policies regarding each of the following:

- 1. The proportion of total revenue that comes from each of the funding sources described in Section 165(7) of the *Community Charter*;
- 2. The distribution of property taxes among the property classes, and
- 3. The use of permissive tax exemptions.

Funding Sources

Table 1 shows the proportion of total revenue proposed to be raised from each funding source in 2014. As a revenue source, property taxation offers a number of advantages, for example, it is simple to administer and it is fairly easy for residents to understand. It offers a stable and reliable source of revenue for services that are difficult or undesirable to fund on a user-pay basis. These include services such as general administration, planning services, fire protection, police services, and bylaw enforcement.

Many services can be measured and charged on a user pay basis. Services where fees and charges can be easily administered include water and sewer usage, building permits, business licenses, and sale of specific services and therefore, these are charged on a user pay basis. User fees attempt to allocate the value of a service to those who use the service.

Parcel taxes:

A water parcel tax is a source of revenue is based on a set fee per parcel of land and offsets, in part, the costs of upgrading water infrastructure.

A sewer parcel tax is a source of revenue is based on a set fee per parcel of land and offsets, in part, the costs of upgrading sewer infrastructure.

A drainage parcel tax is a source of revenue is based on a set fee per parcel of land and offsets, in part, the costs of capital maintenance and the upgrading of drainage infrastructure.

A transportation parcel tax is a source of revenue is based on a set fee per parcel of land and offsets, in part, the costs of capital maintenance and the upgrading of road infrastructure.

Revenue Source	% of Total Revenue	Dollar Value
Property Taxes	14.7%	\$205,827
Parcel Taxes	17.1%	\$240,065
User Fees and Charges	19.4%	\$272,596
Other Sources	19.2%	\$269,110
Government Grants	29.6%	\$414,503
Total	100.0%	\$1,402,102

Table 1: Sources of Revenue

Objective

 Taxation Revenue will be determined by Council each year according to the operating and capital needs of the community, as part of the annual budget process. Taxation will be based on the service level priorities of Council, in balance with preserving and enhancing the financial health of the Village.

Policies

- The Village will review all user fee levels annually to ensure they are adequately meeting both the capital and delivery costs of the service.
- Where possible, the Village will endeavor to supplement revenues from user fees and charges and alternate sources, rather than taxation, to lessen the burden on its limited property tax base.

Strategic Community Investment Funds:

Government grants include the Strategic Community Investment Funds which are provided by the Province of British Columbia. These funds reduce the level of municipal taxation and for a smaller municipality these funds are instrumental to maintaining existing municipal service levels. In 2014, funds in the amount of \$246,290 have been allocated to the Village.

Objective:

The Village will attempt to increase the sources of government grants to complete much needed infrastructure capital projects in the municipality. Where feasible user fees will be levied where measurable level of services are rendered or provided.

Policies:

- Where possible the Village will substitute revenues from user fees and charges and government grants rather than taxation.
- The Village will review municipal services and user fees to ensure that the operating and capital budgets are adequate while providing the residents with the expected service levels of previous years.

Distribution of Property Tax Rates

Table 2 outlines the distribution of property taxes among the property classes. The residential property class provides the largest proportion of property tax revenue. This is appropriate as this class also forms the largest portion of the assessment base and consumes the majority of Village services.

	% of Total Property	
Property Class	Taxation	Dollar Value
Residential (1)	97.58%	\$188,960
Utilities (2)	0.25%	\$492
Social Housing (3)	0.00%	\$0
Major Industrial (4)	0.00%	\$0
Light Industrial (5)	0.00%	\$0
Business and Other (6)	2.16%	\$4,185
Recreation/Non-profit (8)	0.00%	\$0
Farmland (9)	0.00%	\$0
Total	100.00%	\$193,637

Table 2: Distribution of Property Tax Rates

Objective

• The distribution of property taxes among the property classes will be maintained similar to the distribution in prior years.

Policies

- Supplement, where possible, revenues from user fees and charges to help to offset the burden on the entire property tax base as a result of rising operating and capital replacement costs.
- To pursue additional revenue opportunities.

- Consider economic development initiatives designed to attract more retail and commercial businesses to invest in the community. Align the distribution of tax rates among the property classes with the social and economic goals of the community, particularly to encourage a range of employment opportunities.
- Regularly review and compare the Village's distribution of tax burden relative to other municipalities in British Columbia.

Permissive Tax Exemptions

The Village will draft a 'Permissive Tax Exemption' Policy to guide the administration and approval of permissive tax exemptions. Some of the eligibility criteria for permissive tax exemptions that will be outlined in the policy include the following:

- The tax exemption must demonstrate benefit to the community and residents of the Village by enhancing the quality of life, economically, socially or culturally, within the community.
- The goals, policies and principles of the organization receiving the exemption must not be inconsistent or in conflict with those of the Village.
- The organization receiving the exemption must be a registered non-profit society, as the support of the municipality will not be used for commercial or private gain.
- Permissive tax exemptions will be considered in conjunction with:
 - other assistance being provided by the Village;
 - the potential demands for Village services or infrastructure arising from the property; and
 - the amount of revenue that the Village will lose if the exemption is granted.

Objective

The Village will continue to provide permissive tax exemptions to non-profit societies.

Policies

- Expand the permissive tax exemption policy to include eligibility requirements for green revitalization tax exemptions.
- Develop a revitalization tax exemption program which details the kinds of green activities that the exemption program will target.